COUNCIL WATER COMMITTEE

2026 WATER RATE STUDY OVERVIEW

July 10, 2025

Agenda Item No. 25-0763



PURPOSE OF NEW RATE STUDY

 Develop a rate that demonstrates fairness and equity across all customers.

Principles of Water

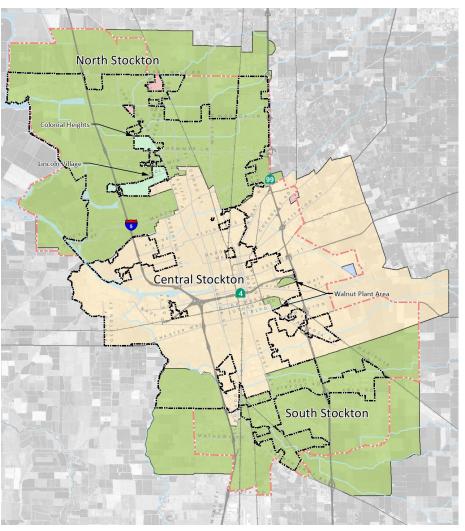
- Required to comply with Proposition 218.
- Prepared every 5 years.
- Reflect prudent financial planning criteria
 - Maintain Legally Required Debt Service Coverage Ratios
 - Fund Continued Operations
 - Adequate Rate Funding of Capital Projects
 - Meet Target Reserve Ending Balances
- Develop the study using accepted methodologies tailored to the City's system and customer characteristics

WHAT THE RATES CURRENTLY SUPPORT

- Maintain a comprehensive water transmission and distribution system, including:
 - 7 reservoirs
 - 9 active groundwater wells
 - 600 miles of pipeline
 - Over 50,000 water meters
 - 7,500 fire hydrants
- Serve a population of more than 180,000 residents
- Produce approximately 9 billion gallons of potable water annually
- Operate the Delta Water Treatment Plant with a treatment capacity of up to 30 million gallons per day
- Capital Improvement Program (CIP) projects for system repairs and upgrades
- Water resource planning and conservation programs



CITY OF STOCKTON WATER SERVICE AREAS



 MUD serves North and South Stockton

California Water
 Service Company
 serves Central
 Stockton



THE PHILOSOPHY OF RATE MAKING

RATES SHOULD
BE FAIR AND
EQUITABLE

REVENUES
RECOVER THE
COST OF SERVICE
FOR A DEFINED
PERIOD

RATES SHOULD REFLECT WHAT CAUSED THE COST

RATES SHOULD BE PREDICTABLE



APPROACH TO ESTABLISHING COST-BASED RATES

Revenue Requirement

Compare the revenue of the utility to the expenses to evaluate the level of overall rates



Cost of Service

Equitably allocates the revenue requirement between the various customer classes of service



Rate Design

Design rates for each class of service to meet the revenue needs of the water utility, along with any other rate design goals and objectives



OVERVIEW OF THE REVENUE REQUIREMENT

Compares utility revenues to expenses

 Determines the level of revenue (rate) adjustment necessary

Uses prudent financial planning criteria

- Maintaining sufficient ending reserve balances
- Attaining target debt service coverage (DSC) ratio

Reviews a specific time period

• On a five-year cycle

Analyzes utility on a "stand-alone basis"

- No transfer of funds from the General Fund
- Rates need to support operations and capital

Utilizes the "cash basis" methodology

Generally accepted method for municipal utilities



OVERVIEW OF THE COST OF SERVICE

What is cost of service?

 Analysis to equitably allocate the revenue requirement to the customer classes of service

Why cost of service

- Generally accepted as "fair and equitable"
- Avoids subsidies
- Revenues reflect costs
- Meets the proportionality requirements of Proposition 218

Objectives of Cost of Service

- Determine if subsidies exist
- Develop average unit costs



RATE DESIGN

Reflect the findings of the revenue requirement and cost of service analyses

Meet the rate design goals and objectives of the City Produce sufficient revenues to meet the target revenues of the utility, and each class of service

Are cost-based and equitable



2021 RATE INCREASES

Phased Rate Increase in Effect July 2021 to June 2026

Fiscal Year	Water Rate Increase
2021/2022	0.0%
2022/2023	3.5%
2023/2024	3.5%
2024/2025	4.0%
2025/2026	4.0%



HOW THE MONEY WAS USED

- Meet legally required debt service coverage ratios
- Fund increased purchase water costs
- Fund operations and maintenance activities
- Fund construction of capital improvement
 - Groundwater Recharge Project
 - DWTP Campus Improvement Project
 - Advanced Metering Infrastructure
 - Treatment at Well SSS8
 - Rehab of Reservoirs and wells
 - Security improvements at remote sites
 - Lateral pipeline replacement



2026 RATE STUDY – Key Assumptions

- Starting point is the FY 24/25 and FY 25/26 actuals and budgets
- O&M expenses are escalated annual at approx. ~5%
 - Primarily driven by inflation, labor contract and purchase water estimates
- Capital funding plan is based on water master plan that identified system replacement needs and deficiencies
- Assumes no new debt in draft analysis
- Maintain current rate structure and customer classes of service (rate schedules)

Next Steps

- July 2, 2025 Informational discussion with the Water Advisory Group – Complete
- July 10, 2025 Informational discussion with Council Water Committee – (Today)
- August 12, 2025 Request Council to award a contract to HDR Engineering
- August 27, 2025 Project Kickoff Meeting with MUD Staff
- February 4 and 12, 2026 Return to WAG and CWC with preliminary rate study results

