



HOMELESS PILOT PROGRAM

City Council Meeting
April 29, 2025
Item #15.2



BACKGROUND & PREVIOUS EFFORTS



GRANTS PASS RULING

September 4, 2018 – *Martin v. Boise*

- The Supreme Court held that cities cannot enforce anti-camping ordinances if they do not have enough homeless shelter beds available for their homeless population. This ruling prohibits the criminal enforcement of camping regulations where the unhoused population exceeded the amount of practically available shelter beds.

June 28, 2024 – *Grants Pass v. Johnson*

- The Supreme Court reversed the ruling for *Grants Pass vs. Johnson* and overturned *Martin v. Boise*, allowing cities to enforce camping regulations even when the homeless population exceeds the number of practically available shelter beds.

July 25, 2024 – *State Order*

- Governor Newsom issued Executive Order N-1-24, directing state officials to start removing homeless encampments across the State, in general compliance with Caltrans policy 1001-R1, and encouraged “local governments to adopt policies consistent with Caltrans, and use all available resources [...] to take action with the urgency this crisis demands to remove encampments from public spaces...”

CITY OF STOCKTON EMERGENCY DECLARATION

November 2024

- State of Emergency declared by the City, through approval of Resolution 2024-11-19-1501.
- Monetary limit on City Manager contracting purchasing authority, SMC 3.68.040, is suspended.
 - Allows for streamlined procurement of services related to clean-up and unsheltered wrap around services
 - Flexibility in enforcement and response.
- Appropriated a total of \$1,882,000 of General Fund Contingency to Public Works, Police and Economic Development Departments.
- The City Manager, as Director of Emergency Services, is authorized and directed to take whatever actions are necessary and appropriate to carry out the purpose and intent of the resolution.
- ***However, in the spirit of transparency, staff is bringing a resolution to be adopted by Council***

SHELTER / BED CAPACITY

In the County ...

- Shelter Capacity has increased by **60%** since 2019.
- **1,810** interim / homeless shelter beds.
- **2,287** total individuals exited homelessness to permanent housing in 2022 and 2023.
- Shelter beds in the City will increase by over 750 beds by the end of summer **2025**.



PIPELINE PROJECT UPDATES

Calaveras Quarters - COMPLETE

- \$7 million invested
- Completed - April 2025
- 69 Units

Park Center Apartments

- \$2.2 million invested
- Completion - Dec. 2025
- 50 Units

Satellite Apartments

- \$4.3 million invested
- Completion - March 2026
- 30 Units

Navigation Center

- \$7.7 million invested
- Completion - May 2025
- 68 Beds

Pathways

- \$3.6 million invested
- Completion - July 2025
- 268 beds

Shelter at St. Mary's

- \$5.7 million invested
- Currently Operating
- 291 beds



EXISTING ENFORCEMENT

Staff

- Current team includes 1 Sergeant and 7 Field Officers

Historic Encampment Locations

- Regularly monitor large encampments, scheduled rotation
- Service requests for, smaller, locations are complaint driven

Critical Infrastructure

- **Parks:** Enforcement requires verification of available shelter beds
- **Other City Facilities:** Based on public health & safety

Pets & Property

- Minimal collection/storage of property.
- Pets stay with their owners or surrendered to the Animal Shelter

Citation and Arrests

- Only in conjunction with other violations

Fiscal Considerations

- Approx. \$1.5M per year in staff time to support encampment clean-up and enforcement efforts.





Existing Clean-up Efforts

- 28 Large-scale clean-up events scheduled annually.
- Weekly coordination meetings are held with Caltrans, SJ Behavioral Health, Stockton Police Department, and Public Works.
- Table below accounts for Public Works Annual Fiscal Considerations.

2024 DATA			
	Cost	Tonnage	Annual number
City Performed Large-scale Clean-ups	\$ 159,300	1150	28
City Staff/Contracted Services - <i>Excluding Parks</i>	\$ 436,000	2810	6861
Contracted Services - <i>Specific to Parks</i> (tonnage reported from 7/1/24 - 12/31/24)	\$ 187,200	113	134
Totals	\$ 782,500	4073	7023



A NEW APPROACH

CARE PROGRAM

Pilot Program with Multi-Agency Approach

Transitional Housing

Mental Health and Substance Use Disorder (SUD) Services

Workforce Development

Collaboration

- Law enforcement
- Non-profits
- Government

Accountability and Opportunity

Balances

- Compassion
- Public Safety
- Compliance

Supports

- Long-Term Housing
- Social Services
- Enforcement



INNER CITY ACTION

- 501c3 Non Profit
- Established in 1996
- Success in Manteca and Lodi
- Specializes in “one stop shop” homelessness services:
 - Temporary safe shelter
 - Provides basic necessities
 - Connections to supportive services
 - Case management
 - Mobile outreach
 - Partners



INNER CITY ACTION DELIVERABLES

- Outreach
- Temporary Shelter – 3635 Calaveras Ave – Bethel Temple Site
- Basic Needs
- Supportive Services
- Housing Support
- Community Partnership
- Safety and Security
 - All permits for operation through the SJ County. Stockton Fire to review as well
- Data Collection and Reporting - Inner City Action is very familiar with the California Homeless Management Information System (HMIS).
- Measurable Outcomes



CLEAN-UP

- **Site Evaluation:**

- Estimated 200+ tons of trash
- Low hanging trees and abundance of brush
- Access challenges

- **Timeline for Cleanup:**

- Estimate 2-3 weeks
- 90-100 Truckloads
- Immense Handwork



RECOMMENDATION

It is recommended that the City Council adopt a resolution to:

1. Establish the proposed CARE (Compassion, Access, Reunification, Empowerment) Homelessness Pilot Program, Project No. WC25056; and
2. Authorize the Interim City Manager to begin implementation and pursue funding opportunities as outlined; and
3. Transfer funds in the amount of \$825,000 from the Fiscal Year 2024/25 Public Works Operating Budget to the CARE Homelessness Pilot Program, Project No. WC25056; and
4. Award a contract to Inner City Action of Manteca, CA, in the amount of \$ 297,430 to deliver outreach and temporary shelter for the CARE Homelessness Pilot Program; and
5. Authorize the Interim City Manager to take any actions necessary and appropriate to carry out the intent and purpose of this resolution.