

**CITY OF STOCKTON**

**INDEPENDENT ACCOUNTANT'S REPORT**  
**ON APPLYING AGREED-UPON PROCEDURES**

**MEASURE "A" REVENUES**  
**AND EXPENDITURES**

**FOR THE YEAR ENDED JUNE 30, 2015**

**CITY OF STOCKTON**  
**CONTENTS**

|                                                                              | <b>PAGE</b> |
|------------------------------------------------------------------------------|-------------|
| Independent Accountants' Report on Applying Agreed-Upon Procedures . . . . . | 1           |
| Exhibit 1 - Measure A and B Schedule of Sources and Uses . . . . .           | 6           |



**CERTIFIED  
PUBLIC  
ACCOUNTANTS  
& BUSINESS  
ADVISORS**

**INDEPENDENT ACCOUNTANT'S REPORT  
ON APPLYING AGREED-UPON PROCEDURES**

Honorable Members of the City Council  
City of Stockton  
Stockton, California

We have performed the procedures enumerated below, which were agreed to by the City of Stockton, solely to assist you in determining that revenues were collected in accordance with Measure A and expenditures were spent in accordance with Measure B for the year ended June 30, 2015. City of Stockton's management is responsible for the accounting records pertaining to Measures A and B. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of those parties specified in the report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which the report has been requested or for any other purpose.

Our procedures and findings are as follows:

1. In order to plan and perform the agreed-upon procedures, we obtained an understanding of the key compliance requirements of Measures A and B. Additionally, we interviewed key personnel in the City's Finance Department and Police Department to gain an understanding of the City's internal control structure relating to Measure A's financial transactions.

2. We obtained the Measures A and B Schedule of Sources and Uses included in the Comprehensive Annual Financial Report of the City of Stockton for the fiscal year ended June 30, 2015. The schedule is shown in Exhibit 1.

- a. In calculating the ratio of Measure B expenditures as a percent of Measure A revenues, the City included encumbrances of \$484,676. An encumbrance is a reservation of funds and not an expenditure. The Measure B expenditures as a percentage of the total Measure A revenues was 18%.

|                                                               | <u>AMOUNT</u>               |
|---------------------------------------------------------------|-----------------------------|
| <b>SOURCES/REVENUES:</b>                                      |                             |
| Measure A Transaction and Use Tax                             | \$ 27,811,587               |
| <b>Total Revenues</b>                                         | <u><b>27,811,587</b></u>    |
| <b>USES/EXPENDITURES:</b>                                     |                             |
| Police                                                        | 4,857,390                   |
| Office of Violence Prevention                                 | 209,932                     |
| <b>Total Measure B Expenditures</b>                           | <u><b>5,067,322</b></u>     |
| Measure B expenditures as a % of<br>annual Measure A revenues | <b>18%</b>                  |
| <b>Other City Services</b>                                    |                             |
| Administration Overhead                                       | 230,096                     |
| Transfers for Mission Critical Projects                       | 7,789,129                   |
|                                                               | <u>8,019,225</u>            |
| <b>Total Uses/Expenditures</b>                                | <u><b>13,086,547</b></u>    |
| <b>Excess of Revenues over Expenditures<br/>and Transfers</b> | <u><b>\$ 14,725,040</b></u> |

- b. The excess of revenues over expenditures and transfers of \$14,725,040 remains in the General Fund as available fund balance.

3. To verify that Measure A revenues were collected in accordance with the tax measure, we obtained a report from the California State Board of Equalization (BOE) and traced the following cash receipts to BOE records.

|                     | GROSS                | ADMINISTRATIVE<br>COST | NET<br>AMOUNT        |
|---------------------|----------------------|------------------------|----------------------|
| Third Quarter 2014  | \$ 6,907,228         | \$ 33,250              | \$ 6,873,978         |
| Fourth Quarter 2014 | 7,092,090            | 33,250                 | 7,058,840            |
| First Quarter 2015  | 6,569,260            | 99,040                 | 6,470,220            |
| Second Quarter 2015 | 7,243,009            | 62,700                 | 7,180,309            |
| <b>Totals</b>       | <u>\$ 27,811,587</u> | <u>\$ 228,240</u>      | <u>\$ 27,583,347</u> |

The Measure A transaction and use tax revenue reported in Measures A and B Schedules of Sources and Uses in the amount of \$27,811,587 agreed to BOE records.

4. We examined approximately 69% of Measure B expenditures to validate the expenditures that were spent on the Marshall Plan on Crime. The approved Marshall Plan uses include the following:
- Rebuilding the Police Department;
  - Creating Office of Violence Prevention;
  - Implementing Neighborhood Blitz Team;
  - 120 New sworn public safety officers' positions over an estimated three-year period; and
  - 43 Civilian public safety positions over an estimated three-year period.

Below is a summary of Measure B expenditures examined:

| USES/EXPENDITURES - MEASURE B       | EXPENDITURES        | AMOUNTS<br>EXAMINED | PERCENTAGE |
|-------------------------------------|---------------------|---------------------|------------|
| Salary and benefits                 | \$ 2,460,518        | \$ 1,759,677        | 72%        |
| Equipment, materials, and supplies  | 1,766,344           | 1,732,805           | 98%        |
| Other                               | 840,460             | -                   | 0%         |
| <b>Total Measure B Expenditures</b> | <u>\$ 5,067,322</u> | <u>\$ 3,492,482</u> | 69%        |

- a. We obtained a report from City staff entitled, "Personnel Listing per Month" for City of Stockton, which shows date of hire for both sworn and civilian public safety officers. We agreed the employee hire dates on the report to Omniform-CS-23, "City of Stockton Report on Personnel Action" for each employee.

Based on these reports, we noted that the City hired 78 sworn public safety officers from General Fund sources during the fiscal year ended June 30, 2015. 13 of the new hires subsequently resigned or were terminated during the year. 25 other sworn public safety officers left the City's employment, leaving a net increase of 40 sworn public safety officers during the year.

Measure A funds, which are considered part of the General Fund, were used directly for the salary and benefits of a total of 37 sworn public safety officers and 16 civilian public safety officers, which amounted to \$1,759,677.

Of the 37 sworn public safety officers, 33 were new hires and 4 were existing employees of the City of Stockton (1 employee was hired from another City department, 1 employee moved from civilian public safety position to sworn public safety position, and 2 were existing sworn public safety officers who were promoted to sergeants).

There were 8 new hires for civilian public safety officer; 8 other civilian public safety officers were existing employees of the City.

In addition, the City hired 2 new employees for the Office of Violence Prevention during the fiscal year ended June 30, 2015. However, 1 of them was terminated during the year.

#### MARSHALL PLAN POSITIONS

| <u>CATEGORY</u>               | <u>TOTAL AUTHORIZED/<br/>BUDGETED FOR<br/>FYE JUNE 30, 2015</u> | <u>TOTAL FILLED AS<br/>OF JUNE 30, 2015</u> |
|-------------------------------|-----------------------------------------------------------------|---------------------------------------------|
| Police Sworn                  | 40                                                              | 40                                          |
| Police Civilian               | 11                                                              | 5                                           |
| Neighborhood Services         | 6                                                               | 6                                           |
| Neighborhood Blitz            | 5                                                               | 5                                           |
| Office of Violence Prevention | <u>7</u>                                                        | <u>1</u>                                    |
| <b>Totals</b>                 | <u>69</u>                                                       | <u>57</u>                                   |

- b. We examined invoices, purchase orders and City Council approval of resolutions for purchases of vehicles, radios, office equipment, and other supplies amounting to \$1,732,805.

5. We examined, on a test basis, the underlying supporting documentation for the allocation of \$8 million of Measure A funding for Mission Critical Spending shown below.

| <u>PROJECT DESCRIPTION</u>             | <u>BUDGET SECTION</u>         | <u>FUNDING</u>            |
|----------------------------------------|-------------------------------|---------------------------|
| Financial Systems                      | ISF Computer Equipment - CTSP | \$5,000,000               |
| Arena Point of Sale Upgrade            | ISF Computer Equipment - CTSP | 236,000                   |
| Implementation of Strategic Priorities | Administrative and Support    | 200,000                   |
| ULI Economic Development               |                               |                           |
| Implementation                         | Economic Development          | 100,000                   |
| Marketing/Communication Plan           | Administrative and Support    | 100,000                   |
| Public Safety Radios                   | ISF Radio Equipment           | 1,000,000                 |
| Purchasing Improvements                | Administrative and Support    | 164,000                   |
| Phase 1 LED Lighting                   | Capital Improvement Program   | 1,200,000                 |
| <b>Total</b>                           |                               | <b><u>\$8,000,000</u></b> |

- a. We verified that transfers are in line with the approved budget for FY 2014-2015.
- b. We obtained reports from City Finance Department staff entitled "Project Activity Listing" detailing activity by project for both ISF Computer Equipment projects and Phase 1 LED Lighting Project in the amounts of \$5,236,000 and \$1,200,000, respectively.

We noted that no expenditures have been incurred for the ISF Computer Equipment Project as of June 30, 2015. As of June 30, 2016, only \$8,450 has been expended for this project. A total of \$1,475,869 had been expended for the Phase 1 LED Lighting Project - \$1,309,677 in expenditures were incurred in fiscal year 2015, and \$166,192 in expenditures were incurred in fiscal year 2016.

We were not engaged to, and did not, conduct an audit, the objective of which would be the expression of an opinion on the accounting records. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the City of Stockton and is not intended to be and should not be used by anyone other than these specified parties. This restriction is not intended to limit distribution of this report, which is a matter of public record.

*Eadie and Payne, LLP*

November 8, 2016  
Redlands, California

**CITY OF STOCKTON**  
**MEASURES A AND B SCHEDULE OF SOURCES AND USES**  
**FOR THE YEAR ENDED JUNE 30, 2015**

|                                      | <b>Final<br/>Budget</b> | <b>Year End<br/>Actual</b> | <b>Variance with<br/>Final Budget</b> |
|--------------------------------------|-------------------------|----------------------------|---------------------------------------|
| <b>SOURCES/REVENUES:</b>             |                         |                            |                                       |
| Measure A Transaction and Use Tax    | \$ 27,923,000           | \$ 27,811,587              | \$ 111,413                            |
| <b>Total Revenues</b>                | <b>27,923,000</b>       | <b>27,811,587</b>          | <b>111,413</b>                        |
| <b>USES/EXPENDITURES:</b>            |                         |                            |                                       |
| <b>Police</b>                        |                         |                            |                                       |
| Salary and Benefits                  |                         |                            |                                       |
| Sworn                                | 4,650,323               | 1,718,905                  | 2,931,418                             |
| Non-Sworn                            | 1,465,235               | 741,613                    | 723,622                               |
| Vacancy Savings                      | (1,612,286)             | -                          | (1,612,286)                           |
| Other Services                       | 691,811                 | 396,961                    | 294,850                               |
| Materials and Supplies               |                         |                            |                                       |
| Fuel                                 | 186,000                 | 3,935                      | 182,065                               |
| Other Supplies                       | 212,266                 | 258,183                    | (45,917)                              |
| Equipment                            |                         |                            |                                       |
| Office Equipment                     | 78,756                  | 26,125                     | 52,631                                |
| Radios                               | 390,389                 | 375,873                    | 14,516                                |
| Vehicles                             | 1,309,990               | 1,102,228                  | 207,762                               |
| Other Expenses                       |                         |                            |                                       |
| Training                             | 260,843                 | 233,567                    | 27,276                                |
|                                      | <b>7,633,327</b>        | <b>4,857,390</b>           | <b>2,775,937</b>                      |
| <b>Office of Violence Prevention</b> |                         |                            |                                       |
| Salary and Benefits                  |                         |                            |                                       |
| Non-Sworn                            | 370,555                 | 77,520                     | 293,035                               |
| Other Services                       | 279,531                 | 128,698                    | 150,833                               |
| Materials and Supplies               |                         |                            |                                       |
| Fuel                                 | 12,000                  | -                          | 12,000                                |
| Other Supplies                       | 10,000                  | 1,334                      | 8,666                                 |
| Equipment                            |                         |                            |                                       |
| Office Equipment                     | 17,500                  | -                          | 17,500                                |
| Radios                               | 27,600                  | 2,380                      | 25,220                                |
| Vehicles                             | 75,000                  | -                          | 75,000                                |
| Other Expenses                       | 399                     | -                          | 399                                   |
|                                      | <b>792,585</b>          | <b>209,932</b>             | <b>582,653</b>                        |

**MEASURES A AND B SCHEDULE OF SOURCES AND USES (Continued)**

|                                                               | <u>Final<br/>Budget</u> | <u>Year End<br/>Actual</u> | <u>Variance with<br/>Final Budget</u> |
|---------------------------------------------------------------|-------------------------|----------------------------|---------------------------------------|
| <b>Basis Adjustment</b>                                       |                         |                            |                                       |
| Encumbrances (Included in Final Budget)                       | -                       | \$ 484,676                 | \$ (484,676)                          |
| <b>Total Measure B Expenditures</b>                           | <u>\$ 8,425,912</u>     | <u>5,551,998</u>           | <u>2,873,914</u>                      |
| Measure B expenditures as a % of<br>annual Measure A revenues | 30%                     | 20%                        |                                       |
| <br><b>Other City Services</b>                                |                         |                            |                                       |
| Administration Overhead                                       | 287,000                 | 230,096                    | 56,904                                |
| Mission Critical Projects                                     |                         |                            |                                       |
| Implementation of Strategic Priorities                        | 200,000                 | 200,000                    | -                                     |
| Public Safety Radios                                          | 1,000,000               | 1,000,000                  | -                                     |
| LED Lighting Project Phase 1                                  | 1,200,000               | 1,200,000                  | -                                     |
| Information Technology Projects                               | 5,236,000               | 5,236,000                  | -                                     |
| Purchasing Improvements                                       | 164,000                 | 132,129                    | 31,871                                |
| ULI Economic Development                                      | 100,000                 | 21,000                     | 79,000                                |
| Marketing/Communications Plan                                 | 100,000                 | -                          | 100,000                               |
| General Fund Available Fund Balance                           | 11,210,088              | 14,209,583                 | (2,999,495)                           |
| <b>Basis Adjustment</b>                                       |                         |                            |                                       |
| Encumbrances (Included in Final Budget)                       | -                       | 30,781                     | (30,781)                              |
|                                                               | <u>19,497,088</u>       | <u>22,259,589</u>          | <u>(2,762,501)</u>                    |
| <b>Total Uses/Expenditures</b>                                | <u>\$ 27,923,000</u>    | <u>\$ 27,811,587</u>       | <u>\$ 111,413</u>                     |